

General Assembly

Raised Bill No. 485

February Session, 2010

LCO No. 2572

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Referred to Committee on Finance, Revenue and Bonding

Introduced by: (FIN)

AN ACT CONCERNING TAX FAIRNESS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective from passage and applicable to income years
- commencing on or after January 1, 2010) (a) For purposes of this section,
- 3 the combined group's net income shall be the aggregate net income or
- 4 loss of every taxable member and nontaxable member of the combined
- 5 group derived from a unitary business, which shall be determined as
- 6 follows:
- 7 (1) For any member incorporated in the United States, included in a
- 8 consolidated federal corporate income tax return, or filing a federal
- 9 corporate income tax return, the income to be included in calculating
- 10 the combined group's net income shall be such member's gross
- 11 income, less the deductions provided under section 12-217 of the
- 12 general statutes, as amended by this act, as if the member were not
- 13 consolidated for federal tax purposes.
- 14 (2) For any member not included in a consolidated federal corporate
- income tax return but required to file its own federal corporate income
- 16 tax return, the income to be included in calculating the combined

- group's net income shall be such member's gross income, less the deductions provided under section 12-217 of the general statutes, as amended by this act.
 - (3) For any member not incorporated in the United States, not included in a consolidated federal corporate income tax return, and not required to file its own federal corporate income tax return, the income to be included in the combined group's net income shall be determined from a profit and loss statement that shall be prepared for each foreign branch or corporation in the currency in which the books of account of the branch or corporation are regularly maintained, adjusted to conform it to the accounting principles generally accepted in the United States for the presentation of such statements and further adjusted to take into account any book-tax differences required by federal or Connecticut law. The profit and loss statement of each such member of the combined group and the apportionment factors related thereto, whether United States or foreign, shall be translated into or from the currency in which the parent company maintains its books and records on any reasonable basis consistently applied on a year-toyear or entity-by-entity basis. Income shall be expressed in United States dollars. In lieu of these procedures and subject to the determination of the commissioner that the income to be reported reasonable approximates income as determined under chapter 208 of the general statutes, income may be determined on any reasonable basis consistently applied on a year-to-year or entity-by-entity basis.
 - (4) If the unitary business has income from an entity that is treated as a pass-through entity, the combined group's net income shall include its member's direct and indirect distributive share of the pass-through entity's unitary business income.
 - (5) All dividends paid by one member to another member of the combined group shall, to the extent those dividends are paid out of the earnings and profits of the unitary business, in the current or an earlier year, be eliminated from the income of the recipient. This provision

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shall not apply to dividends received from business entities in the unitary business which are not a part of the combined group.

- (6) Except as otherwise provided by regulation, business income from an intercompany transaction between members of the same combined group shall be deferred in a manner similar to the deferral under 26 CFR 11.1502-13. Upon the occurrence of any of the following events, deferred business income resulting from an intercompany transaction between members of a combined group shall be restored to the income of the seller and shall be included in the combined group's net income as if the seller had earned the income immediately before the event:
- (A) The object of a deferred intercompany transaction is: (i) Resold by the buyer to an entity that is not a member of the combined group, (ii) resold by the buyer to an entity that is a member of the combined group for use outside the unitary business in which the buyer and seller are engaged, or (iii) converted by the buyer to a use outside the unitary business in which the buyer and seller are engaged.
- (B) The buyer and seller are no longer members of the same combined group, regardless of whether the members remain unitary.
 - (7) A charitable expense incurred by a member of a combined group shall, to the extent allowable as a deduction pursuant to Section 170 of the Internal Revenue Code, be subtracted first from the combined group's net income, subject to the income limitations of that section applied to the entire business income of the group. Any charitable deduction disallowed under the foregoing rule, but allowed as a carryover deduction in a subsequent year, shall be treated as originally incurred in the subsequent year by the same member and the rules of this section shall apply in the subsequent year in determining the allowable deduction for that year.
- (8) Gain or loss from the sale or exchange of capital assets, property described by Section 1231(a)(3) of the Internal Revenue Code and

- property subject to an involuntary conversion shall be removed from the net income of each member of a combined group and shall be included in the combined group's net income as follows:
 - (A) For each class of gain or loss, whether short-tern capital, long-term capital, Section 1231 of the Internal Revenue Code gain or loss, and gain or loss from involuntary conversions, all member's business gain and loss for the class shall be combined, without netting between such classes, and each class of net business gain or loss shall be apportioned to each member under subsection (b) of this section.
 - (B) Any resulting income or loss apportioned to this state, as long as the loss is not subject to the limitations of Section 1211 of the Internal Revenue Code, of a taxable member produced by the application of subparagraph (A) of this subdivision shall then be applied to all other income or loss of that member apportioned to this state. Any resulting loss of a member apportioned to this state that is subject to the limitations of said Section 1211 shall be carried forward by that member and shall be treated as short-term capital loss apportioned to this state and incurred by that member for the year for which the carryover applies.
 - (9) Any expense of any member of the combined group which is directly or indirectly attributable to the income of any member of the combined group, which income this state is prohibited from taxing pursuant to the laws or Constitution of the United States, shall be disallowed as a deduction for purposes of determining the combined group's net income.
 - (b) A taxable member of a combined group shall determine its apportionment percentage as follows:
- 107 (1) Each taxable member shall determine its apportionment 108 percentage based on the otherwise applicable apportionment formula 109 provided in chapter 208 of the general statutes. In computing its 110 denominators for all factors, the taxable member shall use the

- combined group's denominator for that factor, as provided in subdivision (2) of this subsection. In computing the numerator of its receipts factor, each taxable member shall add to such numerator its share of receipts of nontaxable members assignable to this state, as provided in subdivision (3) of this subsection.
 - (2) The combined group shall determine its property and payroll factor denominators using the factors from all members, whether or not a member would otherwise apportion its income using such property and payroll factors.
 - (3) Receipts assignable to this state of each nontaxable member shall be determined based upon the apportionment formula that would be applicable to such member if it were a taxable member and shall be aggregated. Each taxable member of the combined group shall include in the numerator of its receipts factor a portion of the aggregate receipts assignable to this state of nontaxable members based on a ratio, the numerator of which is such taxable member's receipts assignable to this state, without regard to this subsection, and the denominator of which is the aggregate receipts assignable to this state of all the taxable members of the combined group, without regard to this subsection.
 - (4) In determining the numerator and denominator of the apportionment factors of taxable members, transactions between or among members of such combined group shall be eliminated.
- 134 (5) If any member of a combined group required to file a combined 135 unitary tax return pursuant to section 12-222 of the general statutes, as 136 amended by this act, is taxable both within and without this state, 137 every taxable member shall be entitled to apportion its net income in 138 accordance with this section.
- 139 (c) To calculate each taxable member's net income or loss 140 apportioned to this state, each taxable member shall apply its 141 apportionment percentage, as determined pursuant to subsection (b) of

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this section, to the combined group's net income.

- (d) After calculating its net income or loss apportioned to this state, pursuant to subsection (c) of this section, each taxable member of a combined group required to file a combined unitary tax return pursuant to section 12-222 of the general statutes, as amended by this act, may deduct a net operating loss from its net income apportioned to this state as follows:
- (1) For income years beginning on or after January 1, 2010, if the computation of a combined group's net income results in a net operating loss, a taxable member of such group may carry over its net income apportioned to this state, as calculated under subsection (c) of this section, derived from the unitary business in a future income year to the extent that the carryover and deduction is otherwise consistent with subparagraph (A) of subdivision (4) of subsection (a) of section 12-217 of the general statutes, as amended by this act. Any taxable member that has more than one operating loss carryover shall apply the carryovers in the order that the operating loss was incurred, with the oldest carryover to be deducted first.
- (2) Where a taxable member of a combined group has an operating loss carryover derived from a loss incurred by a combined group in an income year beginning on or after January 1, 2010, then the taxable member may share the operating loss carryover with other taxable members of the combined group if such other taxable members were taxable members of the combined group in the income year that the loss was incurred. Any amount of operating loss carryover that is deducted by another taxable member of the combined group shall reduce the amount of operating loss carryover that may be carried over by the taxable member that originally incurred the loss.
- (3) Where a taxable member of a combined group has an operating loss carryover derived from a loss incurred in an income year beginning prior to January 1, 2010, or derived from an income year during which the taxable member was not a member of such combined

- group, the carryover shall remain available to be deducted by that taxable member. Such carryover shall be deductible only by the taxable member that incurred the loss and shall not be deductible by any other members of the combined group.
- (e) Each taxable member shall multiply its income or loss apportioned to this state, as calculated under subsection (c) of this section and as further modified by subsection (d) of this section, by the tax rate set forth in section 12-214 of the general statutes, as amended by this act.
 - (f) The additional tax base of taxable and nontaxable members of a combined group required to file a combined unitary tax return pursuant to section 12-222 of the general statutes, as amended by this act, shall be calculated as follows:
 - (1) Except as otherwise provided in subdivision (2) of this subsection, members of the combined group shall calculate the combined group's additional tax base by aggregating their separate additional tax bases under subsection (a) of section 12-219 of the general statutes, as amended by this act, provided intercorporate stockholdings in the combined group shall be eliminated and provided no deduction shall be allowed under subparagraph (B)(ii) of subdivision (1) of subsection (a) of section 12-219 of the general statutes, as amended by this act, for such intercorporate stockholdings. In calculating the combined group's additional tax base, the separate additional tax bases of nontaxable members shall be included, as if those nontaxable members were taxable members. The amount calculated under this subdivision shall be apportioned to those members pursuant to subdivision (1) of subsection (g) of this section.
 - (2) Members of the combined group that are financial service companies, as defined in section 12-218b of the general statutes, as amended by this act, shall calculate their additional tax liability under subsection (d) of section 12-219 of the general statutes, as amended by this act, and not pursuant to subdivision (1) of this subsection.

- (g) A taxable member of a combined group required to file a combined unitary tax return pursuant to section 12-222 of the general statutes, as amended by this act, shall determine its apportionment percentage under section 12-219a of the general statutes, as amended by this act, as follows:
- (1) A taxable member whose separate additional tax base is included in the calculation of the combined group's additional tax base under subdivision (1) of subsection (f) of this section shall apportion the combined group's additional tax base using the otherwise applicable apportionment formula provided in section 12-219a of the general statutes, as amended by this act. However, the denominator of such apportionment fraction shall be the sum of subdivisions (1) and (2) of subsection (a) of said section 12-219a for all taxable members whose separate additional tax bases are included in the calculation of the combined group's additional tax base under subdivision (1) of subsection (f) of this section. The numerator of such apportionment fraction shall be the sum of subparagraph (A) of subdivision (1) of subsection (a) of said section 12-219a and subparagraph (A) of subdivision (2) of subsection (a) of said section 12-219a for such taxable member.
- (2) Members of the combined group that are financial service companies, as defined in section 12-218b of the general statutes, as amended by this act, shall each have an additional tax liability as described in subdivision (2) of subsection (h) of this section.
- (h) (1) A taxable member whose separate additional tax base is included in the calculation of the combined group's additional tax base under subdivision (1) of subsection (f) of this section shall multiply the combined group's additional tax base, as calculated under subdivision (1) of subsection (f) of this section, by such member's apportionment fraction determined in subdivision (1) of subsection (g) of this section, by the tax rate set forth in subsection (a) of section 12-219 of the general statutes, as amended by this act. In no event shall a tax credit

- allowed against the tax imposed by chapter 208 of the general statutes reduce a taxable member's tax calculated under this subsection to an amount less than two hundred fifty dollars.
 - (2) Members of the combined group that are financial service companies, as defined in section 12-218b of the general statutes, as amended by this act, shall each have an additional tax liability of two hundred fifty dollars. In no event shall a tax credit allowed against the tax imposed by chapter 208 of the general statutes reduce a financial service company's tax calculated under this subsection to an amount less than two hundred fifty dollars.
 - (i) Each taxable member of a combined group required to file a combined unitary tax return pursuant to section 12-222 of the general statutes, as amended by this act, shall separately apply the provisions of sections 12-217ee and 12-217zz of the general statutes.
 - Sec. 2. (NEW) (Effective from passage and applicable to income years commencing on or after January 1, 2010) (a) Upon election by the designated taxable member of a combined group, the combined group's net income, additional tax base and the apportionment factors of each taxable member shall be determined on a world-wide basis. If no such election is made, the combined group's net income, additional tax base and the apportionment factors of each taxable member shall be determined on a water's-edge basis, whereby a nontaxable member's income, additional tax base and attributes that affect each taxable member's apportionment factors shall be included only if the nontaxable member is described in any one or more of the following categories:
 - (1) Any member incorporated in the United States, or formed under the laws of the United States, any state, the District of Columbia, or any territory or possession of the United States; or
- (2) Any member that earns more than twenty per cent of its income, directly or indirectly, from intangible property or service-related

- activities, the costs of which generally are deductible for federal
- 270 income tax purposes, whether currently or over a period of time,
- against the income of other members of the group, but only to the
- 272 extent of that income and the apportionment factors related thereto.
- (b) A world-wide election is effective only if made on a timely-filed,
- original return for an income year by the designated taxable member
- of the combined group. Such election is binding for, and applicable to,
- 276 the income year for which it is made and for the ten immediately
- 277 succeeding income years.
- Sec. 3. Subsection (a) of section 12-213 of the general statutes is
- 279 repealed and the following is substituted in lieu thereof (Effective from
- 280 passage and applicable to income years commencing on or after January 1,
- 281 2010):
- 282 (a) When used in this [part] chapter and in sections 1 and 2 of this
- 283 <u>act</u>, unless the context otherwise requires:
- 284 (1) "Taxpayer" and "company" mean any corporation, foreign
- 285 municipal electric utility, as defined in section 12-59, electric
- 286 distribution company, as defined in section 16-1, electric supplier, as
- 287 defined in section 16-1, generation entity or affiliate, as defined in
- section 16-1, joint stock company or association or any fiduciary
- thereof and any dissolved corporation which continues to conduct
- 290 business but does not include a passive investment company or
- 291 municipal utility, as defined in section 12-265;
- 292 (2) "Dissolved corporation" means any company which has
- 293 terminated its corporate existence by resolution, expiration, decree or
- 294 forfeiture;
- 295 (3) "Commissioner of Revenue Services" or "commissioner" means
- 296 the Commissioner of Revenue Services;
- 297 (4) "Tax year" means the calendar year in which the tax is payable;

- (5) "Income year" means the calendar year upon the basis of which net income is computed under this part, unless a fiscal year other than the calendar year has been established for federal income tax purposes, in which case it means the fiscal year so established or a period of less than twelve months ending as of the date on which liability under this chapter ceases to accrue by reason of dissolution, forfeiture, withdrawal, merger or consolidation;
 - (6) "Fiscal year" means the income year ending on the last day of any month other than December or an annual period which varies from fifty-two to fifty-three weeks elected by the taxpayer in accordance with the provisions of the Internal Revenue Code;
- 309 (7) "Paid" means "paid or accrued" or "paid or incurred", construed 310 according to the method of accounting upon the basis of which net 311 income is computed under this part;
 - (8) "Received" means "received" or "accrued", construed according to the method of accounting upon the basis of which net income is computed under this part;
- 315 (9) (A) "Gross income" means gross income, as defined in the 316 Internal Revenue Code, and, in addition, means any interest or exempt 317 interest dividends, as defined in Section 852(b)(5) of the Internal 318 Revenue Code, received by the taxpayer or losses of other calendar or 319 fiscal years, retroactive to include all calendar or fiscal years beginning 320 after January 1, 1935, incurred by the taxpayer which are excluded 321 from gross income for purposes of assessing the federal corporation 322 net income tax, and in addition, notwithstanding any other provision 323 of law, means interest or exempt interest dividends, as defined in said 324 Section 852(b)(5) of the Internal Revenue Code, accrued on or after the 325 application date, as defined in section 12-242ff, with respect to any 326 obligation issued by or on behalf of the state, its agencies, authorities, 327 commissions and other instrumentalities, or by or on behalf of its 328 political subdivisions and their agencies, authorities, commissions and 329 other instrumentalities;

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- (B) "Gross income" shall not include the amount which for federal income tax purposes is treated as a dividend received by a domestic United States corporation from a foreign corporation on account of foreign taxes deemed paid by such domestic corporation, when such domestic corporation elects the foreign tax credit for federal income tax purposes;
 - (C) "Gross income" shall not include any amount which for federal income tax purposes is treated as a dividend received directly or indirectly by a taxpayer from a passive investment company;
 - (10) "Net income" means net earnings received during the income year and available for contributors of capital, whether they are creditors or stockholders, computed by subtracting from gross income the deductions allowed by the terms of section 12-217, as amended by this act, except that in the case of a domestic insurance company which is a life insurance company "net income" means life insurance company taxable income (A) increased by any amount or amounts which have been deducted in the computation of gain or loss from operations in respect of (i) the life insurance company's share of taxexempt interest, (ii) operations loss carry-backs and capital loss carrybacks and (iii) operations loss carry-overs and capital loss carry-overs arising in any taxable year commencing prior to January 1, 1973, and (B) reduced by any amount or amounts which have been deducted as operations loss carry-backs or capital loss carry-backs in the computation of gain or loss from operations for any taxable year commencing on or after January 1, 1973, but only to the extent that such amount or amounts, would, for federal tax purposes, have been deductible in the taxable year as operations loss carry-overs or capital loss carry-overs if they had not been deducted in a previous taxable year as carry-backs and provided no expense related to income, the taxation of which by the state of Connecticut is prohibited by the law or Constitution of the United States, as applied, or by the law or Constitution of this state, as applied, shall be deducted under this chapter and provided further no item may, directly or indirectly be

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- 363 excluded or deducted more than once;
- 364 (11) "Life insurance company" has the same meaning as it has under
- 365 the Internal Revenue Code;
- 366 (12) "Life insurance company taxable income" has the same meaning
- 367 as it has under the Internal Revenue Code;
- 368 (13) "Life insurance company's share" has the same meaning as it
- 369 has under the Internal Revenue Code;
- 370 (14) "Operations loss carry-over", with respect to a life insurance
- 371 company, has the same meaning as it has under the Internal Revenue
- 372 Code;
- 373 (15) "Operations loss carry-back", with respect to a life insurance
- 374 company, has the same meaning as it has under the Internal Revenue
- 375 Code;
- 376 (16) "Capital loss carry-over", with respect to a life insurance
- company, has the same meaning as it has under the Internal Revenue
- 378 Code;
- 379 (17) "Capital loss carry-back", with respect to a life insurance
- company, has the same meaning as it has under the Internal Revenue
- 381 Code;
- 382 (18) "Gain or loss from operations", with respect to a life insurance
- company, has the same meaning as it has under the Internal Revenue
- 384 Code;
- 385 (19) "Fiduciary" means any receiver, liquidator, referee, trustee,
- assignee or other fiduciary or officer or agent appointed by any court
- or by any other authority, except the Banking Commissioner acting as
- receiver or liquidator under the authority of the provisions of sections
- 389 36a-210 and 36a-218 to 36a-239, inclusive;
- 390 (20) (A) "Carrying on or doing business" means and includes each

and every act, power or privilege exercised or enjoyed in this state, as an incident to, or by virtue of, the powers and privileges acquired by the nature of any organization whether the form of existence is corporate, associate, joint stock company or fiduciary, and includes the direct or indirect engaging in, transacting or conducting of activity in this state by an electric supplier, as defined in section 16-1, or generation entity or affiliate, as defined in section 16-1, for the purpose of establishing or maintaining a market for the sale of electricity or of electric generation services, as defined in section 16-1, to end use customers located in this state through the use of the transmission or distribution facilities of an electric distribution company, as defined in section 16-1, or, until unbundled in accordance with section 16-244e, electric company, as defined in section 16-1;

- (B) A company that has contracted with a commercial printer for printing and distribution of printed material shall not be deemed to be carrying on or doing business in this state because of (i) the ownership or leasing by that company of tangible or intangible personal property located at the premises of the commercial printer in this state, (ii) the sale by that company of property of any kind produced or processed at and shipped or distributed from the premises of the commercial printer in this state, (iii) the activities of that company's employees or agents at the premises of the commercial printer in this state, which activities relate to quality control, distribution or printing services performed by the printer, or (iv) the activities of any kind performed by the commercial printer in this state for or on behalf of that company;
- (C) A company that participates in a trade show or shows at the convention center, as defined in subdivision (3) of section 32-600, shall not be deemed to be carrying on or doing business in this state, regardless of whether the company has employees or other staff present at such trade shows, provided such company's activity at such trade shows is limited to displaying goods or promoting services, no sales are made, any orders received are sent outside this state for

- 424 acceptance or rejection and are filled from outside this state, and
- 425 provided further that such participation is not more than fourteen
- days, or part thereof, in the aggregate during the company's income
- 427 year for federal income tax purposes;
- 428 (21) "Alternative energy system" means design systems, equipment
- or materials which utilize as their energy source solar, wind, water or
- biomass energy in providing space heating or cooling, water heating or
- 431 generation of electricity, but shall not include wood-burning stoves;
- 432 (22) "S corporation" means any corporation which is an S
- 433 corporation for federal income tax purposes and includes any
- 434 subsidiary of such S corporation that is a qualified subchapter S
- subsidiary, as defined in Section 1361(b)(3)(B) of the Internal Revenue
- Code, all of whose assets, liabilities and items of income, deduction
- and credit are treated under the Internal Revenue Code, and shall be
- 438 treated under this chapter, as assets, liabilities and such items, as the
- 439 case may be, of such S corporation;
- 440 (23) "Internal Revenue Code" means the Internal Revenue Code of
- 441 1986, or any subsequent internal revenue code of the United States, as
- 442 from time to time amended, effective and in force on the last day of the
- 443 income year;
- 444 (24) "Partnership" means a partnership, as defined in the Internal
- Revenue Code, and includes a limited liability company that is treated
- as a partnership for federal income tax purposes;
- 447 (25) "Partner" means a partner, as defined in the Internal Revenue
- 448 Code, and includes a member of a limited liability company that is
- 449 treated as a partnership for federal income tax purposes;
- 450 (26) "Investment partnership" means a limited partnership that
- 451 meets the gross income requirement of Section 851(b)(2) of the Internal
- 452 Revenue Code, except that income and gains from commodities that
- 453 are not described in Section 1221(1) of the Internal Revenue Code or

454 from futures, forwards and options with respect to such commodities 455 shall be included in income which qualifies to meet such gross income 456 requirement, provided such commodities are of a kind customarily 457 dealt with in an organized commodity exchange and the transaction is 458 of a kind customarily consummated at such place, as required by 459 Section 864(b)(2)(B)(iii) of the Internal Revenue Code. To the extent 460 that such a partnership has income and gains from commodities that 461 are not described in Section 1221(1) of the Internal Revenue Code or 462 from futures, forwards and options with respect to such commodities, 463 such income and gains must be derived by a partnership which is not a 464 dealer in commodities and is trading for its own account as described 465 in Section 864(b)(2)(B)(ii) of the Internal Revenue Code. The term 466 "investment partnership" does not include a dealer, within the 467 meaning of Section 1236 of the Internal Revenue Code, in stocks or 468 securities;

(27) "Passive investment company" means any corporation which is a related person to a financial service company, as defined in section 12-218b, as amended by this act, or to an insurance company, as defined in section 12-218b, as amended by this act, and (A) employs not less than five full-time equivalent employees in the state; (B) maintains an office in the state; and (C) confines its activities to the purchase, receipt, maintenance, management and sale of its intangible investments, and the collection and distribution of the income from such investments, including, but not limited to, interest and gains from the sale, transfer or assignment of such investments or from the foreclosure upon or sale, transfer or assignment of the collateral securing such investments. For purposes of this subdivision, "intangible investments" shall be limited to loans secured by real property, as defined in section 12-218b, as amended by this act, including a line of credit which is a loan secured by real property and which permits future advances by the passive investment company; the collateral or an interest in the collateral that secured such loans if the sale of such collateral or interest is actively marketed by or on behalf of the passive investment company; and any short-term

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- investment of cash held by the passive investment company which cash is reasonably necessary for the operations of such passive investment company; [.]
- 491 (28) "Combined group" means the group of all persons that have 492 common ownership and are engaged in a unitary business, where at 493 least one person is subject to tax under this chapter;
- 494 (29) "Combined group's net income" means the amount calculated 495 under subsection (a) of section 1 of this act;
- 496 (30) "Common ownership" means that not less than fifty per cent of
 497 the voting control of each member of a combined group is directly or
 498 indirectly owned by a common owner or owners, either corporate or
 499 noncorporate, whether or not the owner or owners are members of the
 500 combined group. Whether voting control is indirectly owned shall be
 501 determined in accordance with Section 318 of the Internal Revenue
 502 Code;
 - (31) "Unitary business" means a single economic enterprise that is made up either of separate parts of a single business entity or of a group of business entities under common ownership, which enterprise is sufficiently interdependent, integrated or interrelated through its activities so as to provide mutual benefit and produce a significant sharing or exchange of value among such entities, or a significant flow of value among the separate parts. For purposes of this chapter, (A) any business conducted by a pass-through entity shall be treated as conducted by its members, whether directly held or indirectly held through a series of pass-through entities, to the extent of the member's distributive share of the pass-through entity's income, regardless of the percentage of the member's ownership interest or its distributive or any other share of pass-through entity income, and (B) a business conducted directly or indirectly by one corporation is unitary with that portion of a business conducted by another corporation through its direct or indirect interest in a pass-through entity if there is a mutual benefit and a significant sharing of exchange or flow of value between

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- 520 the two parts of the business and the two corporations are members of 521 the same group of business entities under common ownership;
- 522 (32) "Designated taxable member" means, if the combined group has 523 a common parent corporation and that common parent corporation is 524 a taxable member, the common parent corporation and, in all other cases, the taxable member of the combined group that such group 525 526 selects, in the manner prescribed by section 12-222, as amended by this 527 act, as its designated taxable member or, in the discretion of the 528 commissioner or upon the failure of such group to select its designated 529 taxable member in the manner prescribed by section 12-222, as 530 amended by this act, the taxable member of the combined group 531 selected by the commissioner as the designated taxable member;
- 532 (33) "Group income year" means, if two or more members in the 533 combined group file in the same federal consolidated tax return, the 534 same income year as that used on the federal consolidated tax return 535 and, in all other cases, the income year of the designated taxable 536 member;
- 537 (34) "Nontaxable member" means a combined group member that is 538 not a taxable member;
- 539 (35) "Person" means person, as defined in section 12-1;
- (36) "Taxable member" means a combined group member that is 540 subject to tax pursuant to this chapter 208; 541
- 542 (37) "Pass-through entity" means a partnership, as defined in this 543 section, or an S corporation, as defined in this section.
- 544 Sec. 4. Section 12-214 of the 2010 supplement to the general statutes is amended by adding subsection (c) as follows (Effective from passage 545 546 and applicable to income years commencing on or after January 1, 2010):
- 547 (NEW) (c) Each taxable member of a combined group required to 548 file a combined unitary tax return pursuant to section 12-222, as

- amended by this act, shall calculate such member's tax under subsection (a) of this section, by multiplying such member's net income apportioned to this state, as provided in subsection (c) of section 1 of this act, by the tax rate set forth in this section.
- Sec. 5. Section 12-217 of the 2010 supplement to the general statutes is amended by adding subsections (e) and (f) as follows (*Effective from passage and applicable to income years commencing on or after January 1*, 2010):
- (NEW) (e) Where a combined group is required to file a combined unitary tax return pursuant to section 12-222, as amended by this act, the combined group's net income shall be computed as provided in subsection (a) of section 1 of this act.
- (NEW) (f) Where a combined group is required to file a combined unitary tax return pursuant to section 12-222, as amended by this act, a taxable member's net operating loss apportioned to this state shall be deducted and carried over by the taxable member as provided in subsection (d) of section 1 of this act.
- Sec. 6. Subsection (b) of section 12-217n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage and applicable to income years commencing on or after January 1,* 2010):
 - (b) For purposes of this section:
 - (1) "Research and development expenses" means research or experimental expenditures deductible under Section 174 of the Internal Revenue Code of 1986, as in effect on May 28, 1993, determined without regard to Section 280C(c) thereof or any elections made by a taxpayer to amortize such expenses on its federal income tax return that were otherwise deductible, and basic research payments as defined under Section 41 of said Internal Revenue Code to the extent not deducted under said Section 174, provided: (A) Such expenditures

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- and payments are paid or incurred for such research and experimentation and basic research conducted in this state; and (B) such expenditures and payments are not funded, within the meaning of Section 41(d)(4)(H) of said Internal Revenue Code, by any grant, contract, or otherwise by a person or governmental entity other than the taxpayer unless such other person is included in a combined return with the person paying or incurring such expenses;
- 586 (2) "Combined return" shall mean a combined [corporation business 587 tax return under section 12-223a] <u>unitary tax return under section 12-</u> 588 <u>222, as amended by this act;</u>
- 589 (3) "Commissioner" means the Commissioner of Economic and Community Development;
 - (4) "Qualified small business" means a company that (A) has gross income for the previous income year that does not exceed one hundred million dollars, and (B) has not, in the determination of the commissioner, met the gross income test through transactions with a related person, as defined in section 12-217w.
- Sec. 7. Subsection (e) of section 12-217t of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from* passage and applicable to income years commencing on or after January 1, 2010):
- 600 (e) In the case of taxpayers filing a combined unitary tax return pursuant to section [12-223a] 12-222, as amended by this act, the credit 601 602 provided by this section shall be allowed on a combined basis, such 603 that the amount of personal property taxes paid by such taxpayers 604 with respect to such equipment may be claimed as a tax credit against 605 the combined unitary tax liability of such taxpayers as determined 606 under this chapter. Credits available to taxpayers which are subject to 607 tax under this chapter but not subject to tax under chapter 207, 208a, 608 209, 210, 211 or 212 or the tax imposed on health care centers under the 609 provisions of section 12-202a shall be used prior to credits of

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- 610 companies included in such combined return which are also subject to
- 611 tax under said chapter 207, 208a, 209, 210, 211 or 212 or the tax
- 612 imposed upon health centers pursuant to the provisions of section 12-
- 613 202a.
- Sec. 8. Subsection (1) of section 12-217u of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective from*
- 616 passage and applicable to income years commencing on or after January 1,
- 617 2010):
- (1) (1) In the case of a financial institution included in a combined
- 619 <u>unitary tax</u> return under section [12-223a] <u>12-222</u>, as amended by this
- 620 act, a credit allowed under subsection (b) or (f) of this section may be
- taken against the tax of the combined <u>unitary</u> group. (2) The credit
- allowed to a financial institution under subsection (b) or (f) of this
- section may be taken by any corporation which is eligible to elect to
- 624 file a combined unitary return with a group with which the financial
- 625 institution is eligible to file a combined unitary return, provided the
- 626 aggregate credit taken by all such corporations in any income year
- shall not exceed the aggregate credit for which such group would have
- been eligible if it had filed a combined <u>unitary</u> return.
- Sec. 9. Subsection (c) of section 12-217gg of the general statutes is
- repealed and the following is substituted in lieu thereof (Effective from
- 631 passage and applicable to income years commencing on or after January 1,
- 632 2010):
- (c) (1) For the purposes of this chapter, each constituent corporation
- shall be deemed to have itself conducted its pro rata share of the
- business conducted by the sponsor.
- 636 (2) The pro rata share of the business conducted by the sponsor that
- 637 shall be deemed to have been conducted by each constituent
- 638 corporation shall be the same percentage as such constituent
- corporation's distributive share of the profit or loss of the sponsor for
- any relevant income year.

- 641 (3) The limitation of section 12-217zz shall be applied on the return 642 of each constituent corporation or on the combined unitary return filed 643 by two or more constituent corporations.
- 644 Sec. 10. Subsection (h) of section 12-217gg of the general statutes is 645 repealed and the following is substituted in lieu thereof (Effective from 646 passage and applicable to income years commencing on or after January 1, 647 2010):
- 648 (h) The credits allowed under this section may be used by 649 constituent corporations joining in a combined [corporation business] 650 unitary tax return under section [12-223a] 12-222, as amended by this 651 act.
- 652 Sec. 11. Section 12-218 of the general statutes is amended by adding 653 subsection (m) as follows (Effective from passage and applicable to income 654 years commencing on or after January 1, 2010):
- 655 (NEW) (m) Each taxable member of a combined group required to 656 file a combined unitary tax return pursuant to section 12-222, as 657 amended by this act, shall, if one or more members of such group are 658 taxable both within and without this state, apportion its net income as 659 provided in subsections (b) and (c) of section 1 of this act.
- 660 Sec. 12. Section 12-218b of the general statutes is amended by 661 adding subsection (m) as follows (Effective from passage and applicable to 662 income years commencing on or after January 1, 2010):
- 663 (NEW) (m) Each financial service company that is a member of a 664 combined group required to file a combined unitary tax return 665 pursuant to section 12-222, as amended by this act, shall apportion its 666 net income as provided in subsections (b) and (c) of section 1 of this 667 act.
- 668 Sec. 13. Subsection (c) of section 12-218c of the general statutes is 669 repealed and the following is substituted in lieu thereof (Effective from 670 passage and applicable to income years commencing on or after January 1,

671 2010):

- (c) (1) The adjustments required in subsection (b) of this section shall not apply if the corporation establishes by clear and convincing evidence that the adjustments are unreasonable, or the corporation and the Commissioner of Revenue Services agree in writing to the application or use of an alternative method of apportionment under section 12-221a, as amended by this act. Nothing in this subdivision shall be construed to limit or negate the commissioner's authority to otherwise enter into agreements and compromises otherwise allowed by law.
 - (2) The adjustments required in subsection (b) of this section shall not apply to such portion of interest expenses and costs and intangible expenses and costs that the corporation can establish by the preponderance of the evidence meets both of the following: (A) The related member during the same income year directly or indirectly paid, accrued or incurred such portion to a person who is not a related member, and (B) the transaction giving rise to the interest expenses and costs or the intangible expenses and costs between the corporation and the related member did not have as a principal purpose the avoidance of any portion of the tax due under this chapter.
 - (3) The adjustments required in subsection (b) of this section shall apply except to the extent that increased tax, if any, attributable to such adjustments would have been avoided if both the corporation and the related member had been eligible to make and had timely made the election to file a combined return under subsection (a) of section 12-223a, as amended by this act.
 - (4) The adjustments required in subsection (b) of this section shall apply except to the extent that the corporation and the related member are both members of a combined group required to file a combined unitary tax return pursuant to section 12-222, as amended by this act.
- Sec. 14. Subsection (d) of section 12-218d of the general statutes is

- repealed and the following is substituted in lieu thereof (*Effective from passage and applicable to income years commencing on or after January 1,* 2010):
- 705 (d) The adjustments required in subsection (b) of this section shall not apply [if] in any of the following circumstances:
- 707 (1) [the] <u>The</u> corporation establishes by clear and convincing evidence, as determined by the commissioner, that the adjustments are unreasonable. [,]
- 710 (2) [the] The corporation and the commissioner agree in writing to 711 the application or use an alternative method of determining the 712 combined measure of the tax, provided that the Commissioner of 713 Revenue Services shall consider approval of such petition only in the 714 event that the petitioners have clearly established to the satisfaction of 715 said commissioner that there are substantial intercorporate business 716 transactions among such included corporations and that the proposed 717 alternative method of determining the combined measure of the tax 718 accurately reflects the activity, business, income or capital of the 719 taxpayers within the state. [, or]
 - (3) [the] <u>The</u> corporation elects, on forms authorized for such purpose by the commissioner, to calculate its tax on a unitary basis including all members of the unitary group provided that there are substantial intercorporate business transactions among such included corporations. Such election to file on a unitary basis shall be irrevocable for and applicable for five successive income years, but shall not be applicable to income years commencing on or after <u>January 1, 2010</u>. Nothing in this subdivision shall be construed to limit or negate the commissioner's authority to otherwise enter into agreements and compromises otherwise allowed by law.
- 730 (4) The corporation and the related member are both members of a 731 combined group required to file a combined unitary tax return 732 pursuant to section 12-222, as amended by this act.

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- Sec. 15. Section 12-219 of the 2010 supplement to the general statutes is amended by adding subsection (e) as follows (*Effective from passage*
- 735 and applicable to income years commencing on or after January 1, 2010):
- 736 (NEW) (e) The additional tax base of taxable and nontaxable 737 members of a combined group required to file a combined unitary tax 738 return pursuant to section 12-222, as amended by this act, shall be
- 739 calculated as provided in subsection (f) of section 1 of this act.
- Sec. 16. Section 12-219a of the general statutes is amended by adding subsection (d) as follows (*Effective from passage and applicable to income* years commencing on or after January 1, 2010):
- (NEW) (d) The additional tax base of taxable and nontaxable members of a combined group required to file a combined unitary tax return pursuant to section 12-222, as amended by this act, shall be apportioned as provided in subsection (g) of section 1 of this act.
- Sec. 17. Section 12-221a of the general statutes is amended by adding subsection (c) as follows (*Effective from passage and applicable to income* years commencing on or after January 1, 2010):
- (NEW) (c) The provisions of this section shall also apply to a combined group required to file a combined unitary tax return pursuant to section 12-222, as amended by this act.
- Sec. 18. Section 12-222 of the general statutes is amended by adding subsection (g) as follows (*Effective from passage and applicable to income* years commencing on or after January 1, 2010):
- 756 (NEW) (g) (1) A combined group shall file a combined unitary tax 757 return under this chapter in the form and manner prescribed by the 758 Commissioner of Revenue Services. The designated taxable member of 759 a combined group shall file the combined unitary tax return on behalf 760 of the taxable members of the combined group and shall pay the tax on 761 behalf of such taxable members. A designated taxable member shall 762 not be liable to, and shall be entitled to recover a payment made

pursuant to this subdivision from, the taxable member on whose behalf the payment was made.

- (2) If a member of a combined group has a different income year than the group income year, such member with a different income year shall report amounts from its return for its income year that ends during the group income year, provided no such reporting of amounts shall be required of such member until its first income year beginning on or after January 1, 2010.
- (3) Notwithstanding the provisions of subdivision (1) of this subsection, each taxable member of a combined group is jointly and severally liable for the tax due from any taxable member under this chapter, whether or not such tax has been self-assessed, and for any interest, penalties or additions to tax due from any taxable member under this chapter.
- (4) In all cases where a combined group is eligible to select the designated taxable member of the combined group, notice of the selection must be submitted in written form to the commissioner not later than the due date, or, if an extension of time to file has been requested and granted, the extended due date of the combined unitary tax return for the initial income year that such a return is required. The subsequent selection of another designated taxable member shall be subject to the approval of the commissioner.
- (5) For purposes of this chapter, the designated taxable member is authorized to do the following acts on behalf of taxable and nontaxable members of the combined group, including, but not limited to: (A) Signing the combined unitary tax return, including any amendments thereto; (B) applying for extensions of time to file the return; (C) before the expiration of the time prescribed in section 12-233 for the examination of the return or the assessment of tax, consenting to an examination or assessment after such time and prior to the expiration of the period agreed upon; (D) making offers of compromise under section 12-2d; (E) entering into closing agreements under section 12-2e;

- 795 and (F) receiving a refund or credit of a tax overpayment under this 796 chapter.
- 797 (6) For purposes of this chapter, the commissioner may, at the 798 commissioner's sole discretion: (A) Send any notice to either the 799 designated taxable member or a taxable member or members of the 800 combined group; (B) make any deficiency assessment against either the 801 designated taxable member or a taxable member or members of the 802 combined group; (C) refund or credit any overpayment to either the 803 designated taxable member or a taxable member or members of the 804 combined group; (D) require any payment to be made by electronic 805 funds transfer; and (E) require the combined unitary tax return to be 806 electronically filed.
- 807 Sec. 19. Section 12-223a of the general statutes is amended by adding 808 subsection (e) as follows (Effective from passage and applicable to income 809 years commencing on or after January 1, 2010):
- 810 (NEW) (e) The provisions of this section shall not apply to income 811 years commencing on or after January 1, 2010.
- 812 Sec. 20. Section 12-223b of the general statutes is repealed and the 813 following is substituted in lieu thereof (Effective from passage and 814 applicable to income years commencing on or after January 1, 2010):
- 815 (a) Intercompany rents shall not be included in the computation of 816 the value of property rented as a property factor in the apportionment 817 fraction if the lessor and lessee are included in a combined return as 818 provided in section 12-223a, as amended by this act.
- 819 (b) Intercompany business receipts, receipts by a corporation 820 included in a combined return under section 12-223a, as amended by 821 this act, from any other corporation included in such return, shall not 822 be included in the computation of the receipts factor of the 823 apportionment fraction.
- 824 Sec. 21. Section 12-223c of the general statutes is repealed and the

- following is substituted in lieu thereof (*Effective from passage and applicable to income years commencing on or after January 1, 2010*):
- Each corporation included in a combined return <u>under section 12-</u>
- 828 223a, as amended by this act, shall pay the minimum tax of two
- 829 hundred fifty dollars prescribed under section 12-219, as amended by
- 830 this act. No tax credit allowed against the tax imposed by this chapter
- shall reduce an included corporation's tax calculated under section 12-
- 832 219, as amended by this act, to an amount less than two hundred fifty
- 833 dollars.
- Sec. 22. Section 12-223e of the general statutes is repealed and the
- 835 following is substituted in lieu thereof (Effective from passage and
- 836 applicable to income years commencing on or after January 1, 2010):
- 837 If revision shall be made of a combined return under section 12-
- 838 223a, as amended by this act, for the purpose of the tax of two or more
- 839 corporations, or of an assessment based upon such a return, the
- 840 Commissioner of Revenue Services shall have power to readjust the
- 841 taxes of each taxpayer included in such return, or, if revision is made
- of a return or an assessment against a taxpayer which might have been
- included in a combined return when the tax was originally reported or
- assessed, the Commissioner of Revenue Services shall have power to
- resettle the tax against such taxpayer and any other taxpayers which
- 846 might have been included in such report upon a combined basis, and
- shall adjust the taxes of each such taxpayer accordingly.
- Sec. 23. Section 12-223f of the 2010 supplement to the general
- 849 statutes is repealed and the following is substituted in lieu thereof
- 850 (Effective from passage and applicable to income years commencing on or after
- 851 *January* 1, 2010):
- 852 (a) Notwithstanding the provisions of sections 12-223a to 12-223e,
- 853 inclusive, as amended by this act, the tax due in relation to any
- 854 corporations which have filed a combined return for any income year
- 855 with other corporations for the tax imposed under this chapter in

- (b) The provisions of this section shall not apply to income years commencing on or after January 1, 2010.
- Sec. 24. Section 12-242d of the general statutes is amended by adding subsection (j) as follows (*Effective from passage and applicable to income years commencing on or after January 1, 2010*):
 - (NEW) (j) (1) The provisions of this section shall apply to taxable members of a combined group required to file a combined unitary tax return pursuant to section 12-222, as amended by this act, except as otherwise provided in subdivisions (3) and (4) of this subsection.
 - (2) The designated taxable member of a combined group shall be responsible for paying estimated tax installments, at the times and in the amounts specified in this section, on behalf of the taxable members of the combined group and in the form and manner prescribed by the Commissioner of Revenue Services.
- 885 (3) For combined groups whose 2010 group income year commences on January, February or March, the due date of the first

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required installment is extended to the due date of the second required installment. The due date for the first and second required installments of estimated tax for a combined group whose 2010 group income year commences on January shall be June 15, 2010, and the amount of the first and second required installments shall be seventy per cent of the required annual payment. The due date for the first and second required installments of estimated tax for a combined group whose 2010 group income year commences on February shall be July 15, 2010, and the amount of the first and second required installments shall be seventy per cent of the required annual payment. The due date for the first and second required installments of estimated tax for a combined group whose 2010 group income year commences on March shall be August 15, 2010, and the amount of the first and second required installments shall be seventy per cent of the required annual payment.

(4) Notwithstanding the provisions of subsection (e) of this section, where the preceding income year, as the term is used in said subsection, is an income year commencing on or after January 1, 2009, but prior to January 1, 2010, the required annual payment of a combined group is the lesser of (A) ninety per cent of the tax shown on the combined unitary tax return for the group income year commencing on or after January 1, 2010, but prior to January 1, 2011, or, if no return is filed, ninety per cent of the tax for such year computed in accordance with section 1 of this act, or (B) (i) if such preceding income year was an income year of twelve months and if the taxable members filed separate returns for such preceding income year showing a liability for tax, the sum of one hundred per cent of the tax shown on each such return for such preceding income year of each such taxable member, without regard to any credit under chapter 208, or (ii) if the preceding income year was an income year of twelve months and if the taxable members filed a return pursuant to section 12-223a, as amended by this act, for such preceding income year showing a liability for tax, one hundred per cent of the tax shown on such return for such preceding income year, without regard to any credit under chapter 208.

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Sec. 25. Subsection (k) of section 38a-88a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage and applicable to income years commencing on or after January 1*, 2010):

(k) (1) The Commissioner of Revenue Services may treat one or more corporations that are properly included in a combined [corporation business] unitary tax return under section [12-223] 12-222, as amended by this act, as one taxpayer in determining whether the appropriate requirements under this section are met. Where corporations are treated as one taxpayer for purposes of this subsection, then the credit shall be allowed only against the amount of the combined unitary tax for all corporations properly included in a combined unitary return that, under the provisions of subdivision (2) of this subsection, is attributable to the corporations treated as one taxpayer. (2) The amount of the combined unitary tax for all corporations properly included in a combined [corporation business] unitary tax return that is attributable to the corporations that are treated as one taxpayer under the provisions of this subsection shall be in the same ratio to such combined unitary tax that the net income apportioned to this state of each corporation treated as one taxpayer bears to the net income apportioned to this state, in the aggregate, of all corporations included in such combined unitary return. Solely for the purpose of computing such ratio, any net loss apportioned to this state by a corporation treated as one taxpayer or by a corporation included in such combined <u>unitary</u> return shall be disregarded.

This act shall take effect as follows and shall amend the following sections:				
Section 1	from passage and applicable to income years commencing on or after January 1, 2010	New section		

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Sec. 2	from passage and applicable to income years commencing on or after January 1, 2010	New section
Sec. 3	from passage and applicable to income years commencing on or after January 1, 2010	12-213(a)
Sec. 4	from passage and applicable to income years commencing on or after January 1, 2010	12-214
Sec. 5	from passage and applicable to income years commencing on or after January 1, 2010	12-217
Sec. 6	from passage and applicable to income years commencing on or after January 1, 2010	12-217n(b)
Sec. 7	from passage and applicable to income years commencing on or after January 1, 2010	12-217t(e)
Sec. 8	from passage and applicable to income years commencing on or after January 1, 2010	12-217u(l)
Sec. 9	from passage and applicable to income years commencing on or after January 1, 2010	12-217gg(c)
Sec. 10	from passage and applicable to income years commencing on or after January 1, 2010	12-217gg(h)
Sec. 11	from passage and applicable to income years commencing on or after January 1, 2010	12-218

Sec. 12	from passage and applicable to income years commencing on or after January 1, 2010	12-218b
Sec. 13	from passage and applicable to income years commencing on or after January 1, 2010	12-218c(c)
Sec. 14	from passage and applicable to income years commencing on or after January 1, 2010	12-218d(d)
Sec. 15	from passage and applicable to income years commencing on or after January 1, 2010	12-219
Sec. 16	from passage and applicable to income years commencing on or after January 1, 2010	12-219a
Sec. 17	from passage and applicable to income years commencing on or after January 1, 2010	12-221a
Sec. 18	from passage and applicable to income years commencing on or after January 1, 2010	12-222
Sec. 19	from passage and applicable to income years commencing on or after January 1, 2010	12-223a
Sec. 20	from passage and applicable to income years commencing on or after January 1, 2010	12-223b
Sec. 21	from passage and applicable to income years commencing on or after January 1, 2010	12-223c

Sec. 22	from passage and applicable to income years commencing on or after January 1, 2010	12-223e
Sec. 23	from passage and applicable to income years commencing on or after January 1, 2010	12-223f
Sec. 24	from passage and applicable to income years commencing on or after January 1, 2010	12-242d
Sec. 25	from passage and applicable to income years commencing on or after January 1, 2010	38a-88a(k)

Statement of Purpose:

To enhance the equity and effectiveness of the corporation business tax by instituting a combined unitary tax.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]